

Message Text

UNCLASSIFIED

PAGE 01 MONTRE 01592 092329Z

60

ACTION IO-03

INFO OCT-01 EUR-10 ISO-00 AF-04 ARA-10 EA-07 NEA-06 RSC-01

CAB-01 CIAE-00 COME-00 DODE-00 DOTE-00 EB-03 INR-10

NSAE-00 FAA-00 L-02 H-01 TRSE-00 OMB-01 DRC-01 /061 W

----- 063521

P 092056Z OCT 74

FM AMCONSUL MONTREAL

TO SECSTATE WASHDC PRIORITY 5447

UNCLAS MONTREAL 1592

E. O. 11652: N/A

TAGS: EAIR, XX

SUBJ: TENTH REPORT OF US DELEGATION TO ICAO ASSEMBLY,
MONTREAL, OCTOBER 8

1. BELGIUM INTRODUCED ITS PROPOSAL IN EXECUTIVE COMMITTEE FOR AMENDMENT OF ARTICLE 50(A) OF CHICAGO CONVENTION TO INCREASE NUMBER OF MEMBERS OF ICAO COUNCIL FROM 30 TO 33 OR 36. MANY STATES SUPPORTED THE INCREASE TO 33 AND A FEW TO 36. UK, CANADA, AND THE FRG THOUGHT A CERTAIN AMOUNT OF EFFICIENCY WOULD BE LOST WITH THE INCREASE BUT WERE PREPARED TO SUPPORT 33. US POINTED OUT SEVERAL REASONS WHY AN INCREASE COMING SO SOON AFTER THE ONE WHICH CAME INTO FORCE LAST YEAR WOULD BE UNDESIRABLE. SENEGAL, TANZANIA, BARBADOS, SUDAN, ALGERIA AND TUNISIA WERE PREPARED TO SUPPORT THE BELGIAN PROPOSAL ON THE UNDERSTANDING THAT THE EXTRA SEATS WOULD BE AVAILABLE FOR CATEGORY (2) AND (3) STATES. CHAIRMAN SUMMARIZED THE DISCUSSION, STATING THAT A LARGE MAJORITY WERE IN FAVOR OF AN INCREASE TO 33 MEMBERS AND THAT A DRAFT REPORT INCLUDING SUCH AN AMENDMENT TO ARTICLE 50(A) WOULD BE PREPARED. IN LINE WITH A SUGGESTION OF JAMAICA, CALLING FOR AN ANALYSIS OF DISTRIBUTION OF COUNCIL SEATS, A FOOTNOTE WOULD CONTAIN A POSSIBLE "WHEREAS" CLAUSE ON THIS SUBJECT.

2. EGYPT INTRODUCED ITS PROPOSAL IN WP 48 FOR USE OF THE ARABIC LANGUAGE IN CORRESPONDENCE BETWEEN STATES AND ICAO PLUS INTERPRETATION FROM AND INTO ARABIC AT ALL SESSIONS OF THE ASSEMBLY

UNCLASSIFIED

PAGE 02 MONTRE 01592 092329Z

AND REGIONAL AIR NAVIGATION MEETINGS FOR THE MIDDLE EAST. THIS

PROPOSAL WAS SECONDED BY LIBYA AND IRAQ AND SUPPORTED BY NUMEROUS OTHER STATES. US STATED US GENERAL POSITION ON LANGUAGE SERVICES; THAT ORGANIZATIONS SHOULD CONSIDER INTRODUCTION OF PRINCIPLE OF USERS PAYING FOR SERVICES RECEIVED. SPECIFICALLY, US PROPOSED ARAB STATES FINANCE COSTS OF THEIR PROPOSAL AND THAT COUNCIL STUDY ENTIRE QUESTION OF FINANCING LANGUAGE SERVICES. MEXICO AND URUGUAY SUPPORTED THIS SUGGESTION, WHICH CHAIRMAN SAID WOULD BE INCLUDED IN DRAFT REPORT OF THE COMMITTEE ON THIS ITEM. NEXT THE PRC GAVE NOTICE THAT IT WILL ASK THE COUNCIL TO STUDY THE MATTER OF INTRODUCING CHINESE AS A WORKING LANGUAGE OF ICAO ON A GRADUAL BASIS SAYING "WAYS WOULD BE FOUND TO MINIMIZE COST." ADMIN. COMMISSION WILL BE CONSIDERING FINANCIAL ASPECTS OF ARABIC LANGUAGE PROPOSAL.

3. TECHNICAL COMMISSION DISCUSSED ITEM 19 AND CONSIDERED US PROPOSAL COVERING TECHNICAL PROBLEMS ARISING OUT OF LEASE, CHARTER AND INTERCHANGE OF AIRCRAFT IN INTERNATIONAL OPERATIONS. US PROPOSAL RECEIVED SUPPORT FROM MANY DELEGATIONS WITH A NUMBER OF MINOR CHANGES SUGGESTED. MOST SIGNIFICANT CHANGE PROPOSED WAS ADDITION OF ANOTHER "WHEREAS" CLAUSE NOTING THE RIGHTS AND OBLIGATIONS OF THE STATE OF OPERATOR. COMMISSION APPROVED US PROPOSAL ALONG WITH MANY MINOR CHANGES SUGGESTED, NONE OF WHICH WERE TOO SUBSTANTIVE. PAPER ACCEPTED IS IN ACCORDANCE WITH US POSITION.

4. ECONOMIC COMMISSION TOOK UP DRAFT TEXT OF REPORT ON ITEM 24.3 MAKING MINOR AMENDMENTS IN LANGUAGE. DIRECTOR GENERAL, IATA, TOOK FLOOR INDICATING IMPORTANT MEETINGS HAD KEPT HIM FROM PARTICIPATING IN DISCUSSION ON MAJOR AIR TRANSPORT PROBLEMS.

HOWEVER, HIS RECENT EXPERIENCES COULD SERVE AS EXAMPLE OF THE COMPLEXITY AND FRUSTRATIONS IN THIS FIELD. HE HAD RETURNED FROM SAN DIEGO WHERE DISCUSSIONS HAD BEEN HELD ON RATE MATTERS BY IATA BASED UPON AGREED GOVERNMENT POLICIES, INCLUDING THE ESTABLISHMENT OF CHARTER RATES. IATA HAD ACCEPTED GOVERNMENTS STATEMENT AND RECOMMENDED MINIMUM CHARTER RATES (ACCEPTED BY MAJORITY OF AIRLINES INCLUDING SCHEDULED CARRIERS WHO OPERATE NON-SCHEDULED SERVICES). A HANDFUL OF CHARTER CARRIERS CAUSED BREAKDOWN OF PACKAGE. THIS HAD IMPLICATIONS FOR ENTIRE PACKAGE SINCE THE SCHEDULED RATES PREDICATED ON NON-SCHEDULED FLOOR

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 MONTRE 01592 092329Z

LEVEL. ECAC HAD URGED ADOPTION OF RATES. CHARTER CARRIERS CONVENED THIS PAST WEDNESDAY AND TALKS BROKE DOWN. IN AN ECAC-US-CANADIAN MEETING ON OCTOBER 4 HELD IN MONTREAL, THE GOVERNMENTS "REFUSED TO TAKE ACTION" AGAINST CARRIERS INVOLVED. THIS LED DIRECTOR GENERAL TO PUT FORTH FOLLOWING CONCLUSIONS ON THIS SUBJECT: (1) GOVERNMENTS HEAVILY INVOLVED IN RATES AND FARES MATTERS; (2) IATA MACHINERY WORKS; (3) NO MACHINERY CAN BE EFFECTIVE WITHOUT GOVERNMENTS WORKING IN CONCERT; (4) WE ARE IN

TROUBLE ON NORTH ATLANTIC, THE MOST SOPHISTICATED, MOST TRAVELLED INTERNATIONAL MARKET. VENEZUELA MOVED TO INCORPORATE CONCLUSIONS DIRECTOR GENERAL IATA IN 24.3. US, WHILE AGREEING WITH RECITATION OF DIRECTOR GENERAL ON IMPORTANCE OF PROBLEMS BEFORE US, SPOKE UP TO CLARIFY THE IMPRESSION GIVEN OF A BREAK-DOWN IN GOVERNMENT COOPERATION. ECAC-US-CANADA HAD MADE SPECIAL ATTEMPTS TO ASSIST IN RESOLUTION OF THE FARES PROBLEMS; HAD SPECIFICALLY INTERVENED TO GET THE CARRIERS BACK TO THE TABLE, AND HAD NOT FAILED IN THEIR RESPONSIBILITIES. HOWEVER, JUST AS IATA HAS ITS INHIBITIONS, IN FOR INSTANCE THE UNANIMITY ROLE, SO TOO DO THE STATES HAVE INHIBITIONS IN THE AMOUNT OF CONTROL THEY CAN EXERCISE OVER THEIR CARRIERS. THE EFFORTS OF ECAC STATES, US AND CANADA WERE INTENDED TO ASSIST IN RESOLVING THE NORTH ATLANTIC FARE IMPASSE. THIS INDEED MOST SERIOUS PROBLEM REQUIRING URGENT CONSIDERATION AND INDEED THE FINAL CHAPTER HAS NOT YET BEEN WRITTEN. US WANTED TO SET RECORD STRAIGHT. SPAIN AND CANADA IN FULL SUPPORT OF US STATEMENT. CANADA BRIEFLY, SPAIN IN LONG RAMBLING DEFENSE OF STATES.

5. ECONOMIC COMMISSION DECIDED RETAIN IN FORCE FOR NEXT TRIENNium CLAUSE 3 OF RESOLUTION A18-21, THUS REQUIRING COUNCIL TO REPORT AGAIN ON EFFECTIVENESS OF ALL REGIONAL AIR TRANSPORT OFFICERS AT NEXT ORDINARY SESSION OF ASSEMBLY. THIS WAS IN ACCORDANCE WITH US POSITION. COMMISSION APPROVED RESOLUTIONS TO BE CONSOLIDATED AS PROPOSED BY COUNCIL.

6. BUDGET WORKING GROUP CONTINUED CONSIDERATION OF PARTS II AND VI OF BUDGET ESTIMATES AND ADDENDUM.
HARPER

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING REPORTS, MEETING DELEGATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 09 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974MONTRE01592
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740287-0485
From: MONTREAL
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741060/aaaabzter.tel
Line Count: 144
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: martinml
Review Comment: n/a
Review Content Flags:
Review Date: 05 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <05 MAR 2002 by chappeld>; APPROVED <05 FEB 2003 by martinml>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: TENTH REPORT OF US DELEGATION TO ICAO ASSEMBLY, MONTREAL, OCTOBER 8
TAGS: EAIR, XX, ICAO
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005